

## **BIDDING/PURCHASING REQUIREMENTS**

The Regional School Unit No. 13 Board (hereafter, the “school unit”) expects all purchases made by the school unit to be consistent with applicable laws and sound business practices. The Superintendent shall be responsible for developing and implementing administrative procedures for bidding and purchasing consistent with this policy.

This policy is intended solely as an internal guide to purchasing by the school unit. It does not afford any vendor any property or contractual rights against the school unit. No vendor shall have any enforceable rights against the school unit based upon this policy or alleged violations of this policy. No vendor shall have any rights against the school unit until such time as a written contract between the vendor and the school unit is executed by the vendor and an authorized representative of the school unit.

### **I. Bidding/Purchasing Required by Law**

#### **A. Maine Law**

Maine law requires the Board to competitively bid property and casualty insurance; school bus and transportation contracts in excess of \$4,000; certain school building construction, alterations and repairs over \$250,000 (except contracts for professional architectural and engineering services); bond anticipation notes for state-subsidized school construction projects; and lease purchase financings of buildings whose lease purchase costs qualify for state subsidy.

#### **B. Procurement Methods for Federally Funded Contracts**

The Superintendent or his/her designee shall be responsible for developing, updating as necessary, and implementing written administrative procedures (hereafter, the “Federal Procurement Manual”) to govern the procurement and purchase of property, goods, and services using any federal award that is subject to the Uniform Grant Guidance, codified at 2 CFR Part 200 (“UGG Federal Award”). The Federal Procurement Manual shall be consistent with all applicable federal laws and rules.

A “federal award” is any federal financial assistance (including cost-reimbursement contracts) that a school unit receives either directly from a federal agency or indirectly from a pass-through entity such as the State education department (2 CFR § 200.38). Most, but not all, federal awards received by a school unit are subject to the Uniform Grant Guidance. To confirm whether a federal award is subject to the Uniform Grant Guidance, it will be necessary to review the terms and conditions of the applicable grant agreement or cooperative agreement and the applicability provisions of the Uniform Grant Guidance, codified at 2 CFR § 200.101.

Notwithstanding any policy provision to the contrary, the procurement and purchase of property, goods, and services using a UGG Federal Award, in whole or in part, must comply with the Federal Procurement Manual.

Wherever this policy or any of the school unit’s administrative procedures are inconsistent with federal laws or rules, the provisions of the federal laws or rules shall control.

## II. **Bidding/Purchasing Not Required by Law**

Where bidding/purchasing is not required by law, it shall be the policy of the school unit to competitively bid purchases of equipment, supplies, materials or services over \$100,000 provided that it is practical and cost-effective to specify the materials or services with sufficient particularity to allow meaningful comparison of bids.

If competitive bidding is not utilized, the Superintendent may seek Requests for Proposals (RFP) for purchases over \$100,000. An RFP identifies the need the school unit intends to meet but permits the vendor to propose the manner in which the work is to be performed and the materials to be used.

The Superintendent may forego the competitive bid or RFP process for purchases 100,000 or less, or when he/she determines that quality, expertise, time factors, or other important considerations outweigh the possible benefits of bidding or requesting proposals. In each such case, the Board shall be informed of the Superintendent's decision and the reasons for it in advance of entering into a contract.

## III. **Procedures for Bidding and Requesting Proposals**

The method of notification that the school unit uses to solicit bids and proposals shall be reasonably designed to attract qualified vendors. Depending upon the circumstances, such notification may include public advertising, mailing of notices to potential vendors, and/or telephone calls to potential vendors (in the case of RFPs)

### **Competitive Bid Procedures**

Unless other bid procedures are required by law, the school unit shall use the following procedures when soliciting competitive bids:

- A. **Solicitation.** The solicitation shall specify the deadline for submitting bids and the time and place of bid opening. Bid alternates shall be permitted at the discretion of the Superintendent. The solicitation shall reserve the right of the school unit to reject any or all bids, and to waive technical or immaterial non-conformities in bids if in the best interest of the school unit, and to exercise judgment in evaluating bids.
- B. **Written bids.** Bids shall be in writing, sealed with outside envelope or wrapper plainly marked "Bid, not to be opened until (insert appropriate date)," and mailed or filed with the Superintendent of the unit.
- C. **Time of opening.** A School Board member or employee of the school unit may not open a bid until the appointed time.
- D. **Public opening.** At the time and place stated in the public notice, and open to the public, all bids shall be opened by the Superintendent or, in the Superintendent's absence or disability, by any School Board member designated for the purpose by the Chair of the School Board.
- E. **Reading.** If any members of the public who are not School Board members or employees of the school unit or if any representatives of the press are present, bids shall, at that time,

either be made available for examination by them or shall be read aloud in a manner to be heard plainly by those in attendance.

- F. **Awards.** In general, the school unit will award contracts to the lowest bidder which the Superintendent and/or School Board deem can satisfactorily fulfill the contract as outlined under IV. Awards.

#### **RFP Procedures**

Unless other RFP procedures are required by law, the school unit shall use the following procedures when soliciting requests for proposals:

- A. **Solicitation.** The solicitation shall specify the deadline for submitting responses to the RFP and the time and place of proposal opening. The solicitation shall reserve the right of the school unit to reject any or all proposals, and to waive technical or immaterial non-conformities in proposals if in the best interest of the school unit, and to exercise judgment in evaluating proposals.
- B. **Written Proposals.** Proposals should be submitted in plain envelopes clearly marked "Proposal, not to be opened until (state time and date)." The RFP shall state the time and date that proposals shall be opened, and no proposals shall be opened before that time. Public opening is not required.
- C. **Evaluation and Awards.** Proposals are to be evaluated based on criteria appropriate for the project in question, and the contract will be awarded to the vendor whom the Superintendent and/or School Board deem best able to meet the requirements of the school unit.

#### **IV. Awards**

- A. When time is not of the essence and for contract amounts greater than \$100,000, the Board, at its next meeting, shall vote to make the award.
- B. At all other times:
- i. When the total contract award is less than \$50,000, the Superintendent shall make the award and shall notify the Board of any such award made at the Board's next scheduled meeting.
  - ii. When the total contract award is \$50,000 or more but less than \$250,000, a majority of the Finance Committee membership shall authorize the Superintendent to make the award and shall notify the Board of any such award made at the Board's next scheduled meeting.
  - iii. If the award is \$250,000 or more, the Board shall vote to make the award.

#### **V. Exemptions**

Solicitations for the following services or products are exempt from the requirements of Part II, Sections I through IV, of this policy.

- A. Tuition paid to private or public schools.
- B. Products and services procured through a regional group purchasing group or association.

- C. Public and private utilities.
- D. Professional service providers retained on an ongoing basis as a “provider of choice” whose several periodic (weekly/monthly/as needed) payments aggregate \$100,000 or more in any fiscal year (e.g., legal services, psychologist, HVAC maintenance firm, electrician).
- E. Product vendors utilized on an ongoing basis whose several intermittent payments aggregate \$100,000 or more in any fiscal year (e.g., local lumber yard, school specialty stores).

## **VI. Waivers; Modifications**

The Board may waive or modify any of the requirements in Part II of this policy with respect to any procurement of purchases made pursuant to Part II when, in the Board’s judgment, a waiver or modification is necessary or appropriate.

Legal Reference: 5 MRSA § 1743-A (ALL)  
 20-A MRSA §§ 1001(14), 5401(13)(D); 5402 (ALL)  
 20-A MRSA § 1314 (MSAD)  
 20-A MRSA § 1492 (RSU)  
 Me. DOE Rule Ch. 61 (Rules for Major Capital School Improvement Projects)  
 Me. DOE Rule Ch. 64 (Rules for Maine School Facilities Program and School  
 Revolving Renovation Fund Program)  
 34 CFR parts 74 and 80 (Education Department General Administrative  
 Regulations (“EDGAR”) (for federal awards made prior to 12/26/2014)  
 2 CFR part 200 (Uniform Administrative Requirements) (for federal awards made  
 on or after 12/26/2014)

Cross Reference: DJ-R – Federal Procurement Manual  
 DJH – Purchasing and Contracting: Procurement Staff Code of Conduct

Approved: 11/4/21